

**TOWN OF EAST BRIDGEWATER, MASSACHUSETTS**  
FINANCIAL REPORT PURSUANT TO OMB UNIFORM GUIDANCE  
FOR THE YEAR ENDED JUNE 30, 2021

**TOWN OF EAST BRIDGEWATER, MASSACHUSETTS**  
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**INDEX**

	<b><u>PAGE</u></b>
Independent Auditor's Report on Compliance for Each Major Federal Program, Report on Internal Control Over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance	1
Schedule of Expenditures of Federal Awards	3
Notes to the Schedule of Expenditures of Federal Awards	4
Schedule of Findings and Questioned Costs	5
Summary Schedule of Prior Audit Findings	7

**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON  
INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON SCHEDULE OF  
EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE**

**INDEPENDENT AUDITOR'S REPORT**

To the Honorable Board of Selectmen  
Town of East Bridgewater, Massachusetts

**Report on Compliance for Each Major Federal Program**

We have audited the Town of East Bridgewater, Massachusetts' compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Town of East Bridgewater Massachusetts' major federal programs for the year ended June 30, 2021. The Town of East Bridgewater, Massachusetts' major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the Town of East Bridgewater, Massachusetts' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about The Town of East Bridgewater, Massachusetts' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Town of East Bridgewater, Massachusetts' compliance.

***Opinion on Each Major Federal Program***

In our opinion, the Town of East Bridgewater, Massachusetts complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

***Other Matters***

The results of our auditing procedures disclosed other instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as item 2021-001. Our opinion on each major federal program is not modified with respect to these matters.

The Town of East Bridgewater, Massachusetts' response to the noncompliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The Town of East Bridgewater, Massachusetts' response was not subject to the auditing procedures applied in the audit of compliance, and we express no opinion on the response.

## Report on Internal Control over Compliance

Management of the Town of East Bridgewater, Massachusetts is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Town of East Bridgewater, Massachusetts' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town of East Bridgewater, Massachusetts' internal control over compliance.

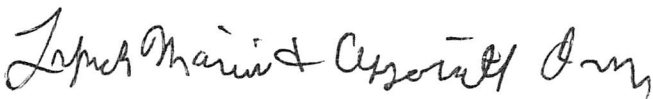
*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

## Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the Town of East Bridgewater, Massachusetts as of and for the year ended June 30, 2021, and have issued our report thereon dated June 14, 2022, which contained unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.



Norwell, Massachusetts

June 27, 2022

Except for the Independent Auditor's Report on Schedule of Expenditures of Federal Awards, which is dated June 14, 2022



**TOWN OF EAST BRIDGEWATER, MASSACHUSETTS**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE YEAR ENDED JUNE 30, 2021**

FEDERAL GRANTOR/PASS-THROUGH GRANTOR/PROGRAM TITLE	ASSISTANCE LISTING NUMBER	AGENCY OR PASS-THROUGH NUMBER	FEDERAL EXPENDITURES
<b><u>U.S. Department of Agriculture</u></b>			
Passed through the Commonwealth of Massachusetts:			
Child Nutrition Cluster:			
National School Lunch Program:			
Non-Cash Assistance - Food Commodities	10.555	12-083	\$ 53,328
School Lunch Program	10.555	12-083	322,148
COVID-19 School Lunch Program	10.555	12-083	4,761
Nutrition Equipment Assistance	10.579	12-083	5,225
Total U.S. Department of Agriculture:			385,462
<b><u>U.S. Department of Justice</u></b>			
Direct Funding:			
Police OCDEFT Inv Grant	16.111	NE-MA-0742	12,088
FY18 Comprehensive Opioid Abuse Site-Based Program	16.838	not available	339,431
Total U.S. Department of Justice:			351,519
<b><u>U.S. Department of Transportation</u></b>			
Direct Funding:			
Municipal Road Safety Program	20.614	not available	11,855
Total U.S. Department of Transportation:			11,855
<b><u>U.S. Department of the Treasury</u></b>			
Passed through the County of Plymouth, Massachusetts:			
COVID-19 Coronavirus Relief Fund	21.019	not available	1,616,261
Passed through the Old Colony Planning Council:			
COVID-19 Title III CARES Alloc	21.XXX	not available	4,000
COVID-19 CARES Postage	21.XXX	not available	1,881
Total U.S. Department of the Treasury:			1,622,142
<b><u>U.S. Department of Education</u></b>			
Passed through the Commonwealth of Massachusetts:			
Title I, Part A: Improving Basic Programs Operated by Local School Districts - 2021	84.010	305-413405-2021-0083	145,259
Title I, Part A: Improving Basic Programs Operated by Local School Districts - 2020	84.010	305-314643-2020-0083	16,645
Title I, Part A: Improving Basic Programs Operated by Local School Districts - 2019	84.010	305-218814-2019-0083	2,500
		Total	164,404
SPED Education Cluster (IDEA):			
Special Education Grants to States (IDEA, Part B):			
IDEA Federal Special Education Entitlement Grant - 2021	84.027	240-398446-2021-0083	447,498
IDEA Federal Special Education Entitlement Grant - 2020	84.027	240-309394-2020-0083	100,916
IDEA Federal Special Education Program Improvement - 2021	84.027	274-485268-2021-0083	16,858
		subtotal	565,272
IDEA - Early Childhood - 2021	84.173	262-400887-2021-0083	9,746
IDEA - Early Childhood - 2020	84.173	262-334412-2020-0083	9,645
		subtotal	19,391
		Total	584,663
Title IV, Part A: Student Support and Academic Enrichment - 2021	84.424	309-413419-2021-0083	12,547
Title IV, Part A: Student Support and Academic Enrichment - 2020	84.424	309-314646-2020-0083	4,998
		Total	17,545
Title II, Part A: Building Systems of Support for Excellent Teaching & Leading - 2021	84.367	140-413414-2021-0083	26,457
Title II, Part A: Building Systems of Support for Excellent Teaching & Leading - 2020	84.367	140-314645-2020-0083	14,525
Title II, Part A: Building Systems of Support for Excellent Teaching & Leading - 2019	84.367	140-218906-2019-0083	(4,679)
		Total	36,303
COVID-19 Elementary and Secondary School Emergency Relief Fund (ESSER)	84.425D	113-395149-2021-0083	150,168
Total U.S. Department of Education:			953,083
<b><u>U.S. Department of Health and Human Services</u></b>			
Direct Funding:			
COVID-19 Head Start - [Head Start Cluster]	93.600	not available	9,041
Total U.S. Department of Health and Human Services:			9,041
<b><u>U.S. Department of Homeland Security</u></b>			
Direct Funding:			
Assistance to Firefighters Grant	97.044	not available	61,235
Total U.S. Department of Homeland Security:			61,235
Total Expenditures of Federal Awards:			\$ 3,394,337

See Independent Auditor's Report.

The accompanying notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

**TOWN OF EAST BRIDGEWATER, MASSACHUSETTS**  
**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE YEAR ENDED JUNE 30, 2021**

**NOTE 1. BASIS OF PRESENTATION**

The Town of East Bridgewater, Massachusetts (the Town) is a governmental agency established by the laws of the Commonwealth of Massachusetts. All operations related to the Town's federal grant programs are included in the scope of the OMB Uniform Guidance. The U.S. Department of Justice has been designated as the Town's oversight agency for purposes of the audit.

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Town for the year ended June 30, 2021. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR), Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Town, it is not intended to and does not present the financial position, changes in financial position, or cash flows of the Town.

**NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Accounting policies and financial reporting practices permitted for municipalities in Massachusetts are prescribed by the Uniform Municipal Accounting System (UMAS) promulgated by the Commonwealth of Massachusetts Department of Revenue. Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The information included in the Schedule may not fully agree with other federal award reports the Town submits to federal awarding or pass-through entities. The Town has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance. The Town did not pass-through any funds to sub-recipients for fiscal year 2021.

**NOTE 3. CASH AND NON-CASH ASSISTANCE – CHILD NUTRITION CLUSTER**

The following defines the cash and non-cash assistance provided by the U.S. Department of Agriculture's Child Nutrition Cluster – National School Lunch Program (CFDA #10.555 and #10.579).

- Cash Assistance – Expenditures represent federal reimbursements for meals during the year.
- Non-Cash Assistance – Represents food commodities received under a state distribution formula and are valued at federally published wholesale prices for purposes of this Schedule. Such commodities are not recorded in the financial records, although memorandum records are maintained.

**NOTE 4. COVID-19 PANDEMIC RELATED FUNDING**

Programs identified in the accompanying Schedule of Expenditures of Federal Awards which have been funded pursuant to federal legislation as a result of the coronavirus pandemic have been specifically indicated with the prefix COVID-19.

**TOWN OF EAST BRIDGEWATER, MASSACHUSETTS**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FOR THE YEAR ENDED JUNE 30, 2021**

**A. SUMMARY OF AUDIT RESULTS**

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: *Unmodified*.

Internal control over financial reporting:

- Material weakness(es) identified? ☐ Yes ☒ No
- Significant deficiency(ies) identified that is (are)  
not considered to be material weakness(es)? ☐ Yes ☒ None Reported

Noncompliance material to financial statements noted? ☐ Yes ☒ No

Federal Awards

Type of report the auditor issued on compliance for major federal programs: *Unmodified*.

Internal control over major federal programs:

- Material weakness(es) identified? ☐ Yes ☒ No
- Significant deficiency(ies) identified that is (are)  
not considered to be material weakness(es)? ☐ Yes ☒ None Reported

Any audit findings disclosed that are required to be reported  
in accordance with 2 CFR 200.516(a)? ☒ Yes ☐ No

Identification of major federal programs:

**Federal Assistance Listing Number(s)**

21.019

**Name of Federal Program or Cluster**

U.S. Department of Treasury - Coronavirus  
Aide, Relief and Economic Security Program  
[CARES ACT]

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee? ☒ Yes ☐ No

**B. FINDINGS – FINANCIAL STATEMENTS AUDIT**

None Reported.

**TOWN OF EAST BRIDGEWATER, MASSACHUSETTS**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FOR THE YEAR ENDED JUNE 30, 2021**

**C. FINDINGS – MAJOR FEDERAL AWARD PROGRAMS**

**US TREASURY – CORONAVIRUS AIDE, RELIEF AND ECONOMIC SECURITY PROGRAM  
CARES ACT - FEDERAL ASSISTANCE LISTING NUMBER – #21.019**

**Passed through the County of Plymouth, Massachusetts**

**2021-001 Maintenance of support to ensure allowability of expenditures within program**

**Criteria & Condition:**

Pursuant to the guidance surrounding federal award programs and expenditures associated with the CARES Act, the Town is required to maintain sufficient appropriate documentation for amounts charged to the program. The Town participated in the County of Plymouth CARES Program (the County), in which expenditures paid were submitted to the County for review and approval of reimbursement. During our testing of approximately \$628,000 of expenditures posted in the Town's general ledger associated with the program (approximately 50% of total expenditures), we noted approximately \$33,645 of expenditures posted within the ledger for which there was questionable details. Of this amount, we noted (2) expenditures (an aggregate of \$11,110) for the Town received reimbursement which documentation as to how the expenditures (mulch of \$2,310 and playground chips of \$8,800) were pandemic related expenditures. Per follow-up on our inquiries, it was indicated these expenditures facilitated "social distancing". The remaining \$22,536 of expenditures noted related to technology related expenditures which were posted as part of a journal entry reclassing expenditures to the CARES fund in the general ledger. While supported by an invoice, based upon our procedures and inquiry, this amount was never submitted for reimbursement as of the date of our report. Cutoff of submission for expenditures by the Town was December 31, 2021. This finding is applicable solely to the current year. It should be noted there was significant turnover in key management positions near and subsequent to June 30, 2021.

**Questioned Costs:** As indicated total costs charged of \$33,646 were questioned. The (2) questioned invoices aggregating expenditures of \$11,110, did not include sufficient detail/documentation at the time of audit to substantiate allowability under the program. Remaining amounts represent amounts for which it is expected the Town will not be reimbursed.

**Potential Effect:** Costs may be disallowed and reimbursable to the federal program. Amounts expected to be reimbursed may be required to be covered by the General fund.

**Auditor's Recommendation:** Auditor's recommend the Town review the established internal control policies and procedures to ensure appropriate documentation is maintained with all expenditures to ensure allowability within program guidelines. Moreover, procedures should be reviewed to ensure expenditures posted within the ledger are reconciled to underlying program submissions, etc. to ensure all eligible expenditures/reimbursements are accounted for and reconciled in a timely manner.

**View of Responsible Official:**

Management is in agreement with the questioned costs. As previously mentioned, there was turnover in key positions during the time frame of the grant period. Additionally, this was a new grant program with a broad scope and high volume of transactions that lead to the questioned costs. In the future, management will work to review grant expenses thoroughly at the time of expenditure, and during reporting. Reconciliations of grant expenses to the general ledger will also be completed during the reporting period.



**TOWN OF EAST BRIDGEWATER, MASSACHUSETTS**  
**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**YEAR ENDED JUNE 30, 2021**

There were no findings reported in the prior year, year ending June 30, 2020.